

Better Care Fund 2016/17

Health and Wellbeing Board

Date: 9 March 2016

Author:	Interim Director Adult Social Services
Wards:	All
Locality Affected:	All
Parishes Affected:	All

1. Purpose and Reasons

- 1.1 The Department of Health and Department for Communities and Local Government have published a detailed policy framework for the implementation of the Better Care Fund (BCF) in 2016/17. The Better Care Fund provides financial support for the closer integration of health and social care.
- 1.2 The Government requires that the BCF Plan 2016/17 is considered by the Health and Wellbeing Board.
- 1.3 The Department of Health and Department for Communities and Local Government issued Better Care Fund Technical Guidance and Financial Requirements for 2016/17 on 22nd February 2016, with a submission date of Wednesday 2nd March for the detailed financial information, and 21st March for the Narrative Plan.

2. Recommendations

The Board is recommended to:

- 2.1 Endorse the Better Care Fund Financial Information 2016/17 as submitted on 2 March 2016 (attached at Appendix 1 to the report), and the draft Narrative Plan to be submitted by 21 March 2016.
- 2.2 Agree the proposed capital expenditure to support the Better Care Fund.

3. Detail

- 3.1 A detailed submission to the Better Care Fund for 2014/16 was agreed by the Health and Wellbeing Board in March 2014. For 2016/17, the Local Authority and CCG are required to submit a refreshed Narrative Plan and Financial Plan, based on the new requirements included in revised Better Care Fund Guidance and new BCF requirements issued by the Department of Health, Department for Communities and Local Government and NHS England in February 2016.

Better Care Fund 2016/17 - Financial Information

- 3.2 In Swindon, we have had jointly commissioned services through National Health Services Act 2006 Section 75 Agreements since 2008. The Agreement renewed in 2015 comprises a total aligned funding of £47m from the CCG and £89m Swindon Borough Council (SBC), a total of £136m.

Further information on the subject of this report can be obtained from Sue Wald, 01793 465713, swald@swindon.gov.uk.

Better Care Fund 2016/17

Health and Wellbeing Board

Date: 9 March 2016

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- 3.3 The Better Care Fund is a separate pool within the section 75. The total value of the Better Care Fund Pooled Budget between Swindon Borough Council and Swindon Clinical Commissioning Group (CCG) for 2016/17 is £14,457,861.
- 3.4 The Swindon Clinical Commissioning Group contribution to the Better Care Fund for 2016/17 is £12,149,161.

The Swindon Borough Council contribution is £2,308,700.

The total contribution for 2016/17 is £14,457,861.

- 3.5 For 2016/17, there is an uplift of £397,161 for Swindon in the Better Care Fund.

Within the above figure, there is an increase of £200,000 to the Local Authority to provide for inflation and also some additional funding (£115k) to contribute toward the increase in demand that is being experienced. This is particularly in relation to hospital discharge and more complex social care needs.

There is an increase of £197,161 to the CCG which will be used for the Rapid Assessment Unit.

Capital Funding is part of the Better Care Fund and comes directly to the Local Authority. The Department of Health have made a decision to delete the Adult Social Care Capital Grant and invest all the capital into the Disabled Facilities Grant. The total funding that we will receive in 2016/17 is £897,000 which is a reduction of £29,000 on previous years.

The proposal is to use 700k to fund disabled facilities grants and £197,000 for the purchase of high cost equipment, for instance hoists, to support people to remain in their own homes.

- 3.6 Services are commissioned through a joint commissioning team reporting to both the Accountable Officer in the CCG and the Interim Director of Adult Social Services and Interim Director Children's Services. All services are commissioned against an agreed Joint Commissioning Plan.
- 3.7 We have a long history of integrated commissioning and integrated service delivery for health and social care. Our future plans will now be revised in light of the Five Year Forward Plan, and aligned to the CCG 1 year operational plan.
- 3.8 Our vision for the Better Care Fund, set out in the Better Care Fund Narrative, builds on our successful integration and is part of the forthcoming Strategic Transformation Plan for Swindon and the new planning footprint including Wiltshire and Bath & North East Somerset.
- 3.9 An advice and information service has been launched as well as a service directory on line to give the public and patients access to up to date information. This is aimed at promoting independence and choice. The voluntary and third

Better Care Fund 2016/17

Health and Wellbeing Board

Date: 9 March 2016

sector is commissioned to improve self-help and prevention for carers, those at risk of mental ill health and older people.

- 3.10 Of the £12 million that the CCG put into the Better Care Fund, the CCG allocates £4,985,754 to support Adult Social Care. This funding has been allocated for schemes which protect spending in adult social care but also supports effective hospital discharge. In particular the schemes protect adult social care funding for crisis intervention, 7 day working, effective discharge from hospital, reablement services and telecare. £930k has been allocated to meet the growth in demand for older people services in adult social care.
- 3.11 Within the £4,985,754 referenced above, £460,000 was allocated within the BCF in 2015/16 to contribute towards the implementation of the Care Act. This funding is still included within the 2016/17 BCF and is now allocated to the appropriate scheme.
- 3.12 The Better Care Fund for 2016/17 has two additional national conditions, designed to tackle the high levels of Delayed Transfers of Care (DTOC) across the health and care system and to ensure continued investment in NHS commissioned out-of-hospital services.
 - 3.12.1 The first condition requires local areas to fund NHS commissioned out of hospital services which may include a wide range of services including social care.
 - 3.12.2 The second condition requires local areas to develop a clear, focused action plan for managing delayed transfers of care (DTOC) including locally agreed targets.
- 3.13 In addition, NHS England also requires that Better Care Fund plans demonstrate how the area will meet the following national conditions:
 - 3.13.1 Plans to be jointly agreed
 - 3.13.2 Maintain provision of social care services
 - 3.13.3 Agreement for the delivery of 7 day services across health and social care to prevent unnecessary non-elective (physical and mental health) admissions to acute settings and to facilitate transfer to alternative care settings when clinically appropriate
 - 3.13.4 Better data sharing between health and social care, based on the NHS number
 - 3.13.5 Ensure a joint approach to assessments and care planning and ensure that, where funding is used for integrated packages of care, there will be an accountable professional

Better Care Fund 2016/17

Health and Wellbeing Board

Date: 9 March 2016

- 3.13.6 Agreement on the consequential impact of changes on the providers that are predicted to be substantially affected by the plans
- 3.14 Operationally, the delivery of the Better Care Fund Plan is through the CCG Executive Management Team and the Adult Demand Programme Board. Joint membership of both groups is in place. Joint reports go to the Joint Commissioning Group as well as progress reports against the Joint Commissioning Plan. A progress report on the Better Care Fund was submitted to the JCG and the Health and Wellbeing Board in November 2015.
- 3.15 Planned BCF Schemes for 2016/17 are as follows:
 - 3.15.1 Delayed Transfer of Care Programme (additional scheme for 2016/17), preventing Hospital Admission and effective discharge
 - 3.15.2 Integrated Crisis and rapid response
 - 3.15.3 Reablement, including Telecare
 - 3.15.4 Enhanced Voluntary Sector capacity and wider community capacity
 - 3.15.6 Community and Residential Rehabilitation
 - 3.15.7 Carers' Support
 - 3.15.8 Capital Allocations
 - 3.15.9 Implementation of new responsibilities under the Care Act 2014
 - 3.15.10 Alternative community based health services preventing hospital admissions
 - 3.15.11 Adult social care support for older people

4. Alternative Options

- 4.1 The option of not having a Better Care Fund Plan is rejected as it would mean that there is no agreed plan and no further allocation of funding for Swindon for 2016/17.

5. Implications, Diversity Impact Assessment and Risk Management

Financial and Procurement Implications

- 5.1 The planned expenditure is built into the budget planning process for the CCG and SBC for 2016/17. Other financial implications are detailed in the report.

Legal and Human Rights Implications

Better Care Fund 2016/17

Health and Wellbeing Board

Date: 9 March 2016

- 5.2 There are no specific Legal or Human Rights implications arising from this report. The section 256 and 75 agreements are a legal contract that outlines the responsibilities of both the CCG and SBC through the aligned and pooled budget arrangement.

All Other Implications (including Staff, Sustainability, Health, Rural, Crime and Disorder)

- 5.3 None identified.

Diversity Impact Assessment

- 5.4 Built into the budget planning process for the CCG and SBC for 2016/17.

Risk Management

- 5.5 Risks have been identified as well as mitigating actions which are part of the draft revised Better Care Fund Narrative Plan.

6. Consultees

- 6.1 The Board Director, Resources (Section 151 Officer) and Director of Law and Democratic Services (Monitoring Officer) are consulted in respect of all reports.

7. Background Papers

- 7.1 None.

8. Appendices

- 8.1 Appendix 1 – Better Care Fund Financial Plan