

Swindon Borough Council

Licensing Committee

Thursday, 25 July 2019

Committee Room 6, Civic Offices

At 5.30 p.m.

Conservative Councillors

Alan Bishop
Malcolm Davies
Emma Faramarzi
Nick Martin
Brian Mattock
(Vice-Chair)
Garry Perkins
Caryl Sydney-Smith
Vera Tomlinson
(Chair)

Labour Councillors

Abdul Amin
John Ballman
Paul Dixon
Steph Exell
Imtiyaz Shaikh
Nadine Watts
Peter Watts

Committee Officer: Shaun Banks (Telephone: 07980 752047)

sbanks@swindon.gov.uk

Swindon Borough Council, Civic Offices, Euclid Street, Swindon, SN1 2JH
(Telephone 01793 445500)

AGENDA

1. Apologies for Absence

2. Declarations of Interest

Members are reminded that at the start of the meeting they should declare any known interests in any matter to be considered, and also during the meeting if it becomes apparent that they have an interest in the matters being discussed.

3. Minutes (Pages 3 - 4)

To receive the minutes of the meeting held on 13th June 2019

4. Public Question Time

See explanatory note below. Please phone the Committee Officer whose name and number appears at the top of this agenda if you need further guidance.

5. Consideration to introduce conditions to restrict the seating capacity of wheelchair accessible Hackney Carriages to the number of rear seats behind the safety partition only and to reflect numbers where a wheelchair user is carried. (Pages 5 - 8)

Date of Despatch: 17 July 2019

Public Question Time - Swindon Borough Council remains committed to increasing its accountability to the public and to promoting active citizenship. 15 minutes will be allowed at the start of all Council meetings for questions to the Chair from the public about the work of the Committee (except for confidential matters, and matters relating to planning and licensing applications). We will give priority to those who submit questions in writing at least two days before the meeting. Questions must be relevant, clear, and concise. You may not use Public Question Time as an opportunity to make speeches or statements.

Questions in writing should be sent to the Committee Officer whose contact details appear on the agenda above or to the Director of Law and Democratic Services, we will publish it, along with the answer, alongside the Minutes. The process associated with asking a public question is set out in the "Public Question Time at Council Meetings Protocol and Guidance" available on the Council's Website.

(<http://ww5.swindon.gov.uk/moderngov/ecCatDisplay.aspx?sch=doc&cat=13338&path=0>) or from the Committee Officer named above.

Access Arrangements – *The Venue is wheelchair accessible and an infrared receiver hearing system is provided. If you would wish to attend the meeting but have any special requirement to enable you to do so please contact the Committee Clerk above, as soon as possible prior to the date of the meeting.*

If you would like to receive any of the pages contained in this agenda in a larger print size please contact the Committee Officer whose name appears on the first page of this agenda.

LICENSING COMMITTEE

THURSDAY, 13 JUNE 2019

PRESENT:- Councillors Abdul Amin, John Ballman, Alan Bishop, Malcolm Davies, Steph Exell, Emma Famarzi, Nick Martin, Brian Mattock, Imtiyaz Shaikh, Caryl Sydney-Smith, Vera Tomlinson, Nadine Watts and Peter Watts.

Apologies for absence were received from Councillors Paul Dixon and Garry Perkins.

6. Declarations of Interest

The Chair reminded Members of the need to declare any known interests in any matters to be considered at the meeting. No declarations were made.

7. Minutes

Resolved – That the minutes of the meeting held on 17th May 2019, be confirmed and signed as a correct record.

8. Public Question Time

No public questions were received during the meeting.

9. Member Training - The Animal Welfare (Licensing of Activities Involving Animals) (England) Regulations 2018

The Committee received training from The Council's Licensing Team in respect of "The Animal Welfare (Licensing of Activities Involving Animals) (England) Regulations 2018". The training included the following key areas:

- Licensable Activities falling under the jurisdiction of Swindon Borough Council.
- Legislation currently in force to control licensable activities.
- The current responsibilities of the Council's Animal Licensing team.
- An overview of the following changes introduced under the Animal Welfare (Licensing of Activities Involving Animals) (England) Regulations 2018.
 - The introduction of a Star Rating System by the Council in compliance with the Regulations.
 - The methodology for determining ratings under the Regulations, including risk scoring matrix.
 - Key points for activities covered by the Regulations.
 - Animal related activities requiring a licence under the regulations and the application process for these activities for licensable activities.
 - Changes to the appeals process arising from the introduction of the Regulations.
 - Legislation and Regulations repealed or revoked following introduction of the new Regulations.
 - The fee structure approved by the Council's Cabinet Member for Housing and Public Safety for licensable activities covered by the Regulations.

- Potential issues facing the Council as a result of the introduction of the new Regulations.
- Advice received from DEFRA in respect of the introduction and operation of the new Regulations and potential forthcoming changes to the Regulations.
- Current Legislation not affected by the introduction of the new Regulations.

Consideration to introduce conditions to restrict the seating capacity of wheelchair accessible Hackney Carriages to the number of rear seats behind the safety partition only and to reflect numbers where a wheelchair user is carried.

Licensing Committee

Date: 25th July 2019

Author: Kathryn Ashton – Licensing Manager

Wards: All

Parishes Affected: All

1. Purpose and Reasons

- 1.1 The purpose of this report is to propose specific conditions in respect of restricting the seating capacity of wheelchair accessible Hackney Carriages to the number of seats beyond the safety partition in the rear of the vehicle and where a wheelchair is being carried within the vehicle.

2. Recommendations

That The Committee:

- 2.1 Agree to attaching conditions to every licence issued to a hackney carriage vehicle which has a safety partition.
- 2.2 Agree that the wording of such conditions shall be delegated to the Licensing Manager.
- 2.3 Agree that such conditions shall have the effect of:
- 2.3.1 Prohibiting passengers from being conveyed in seats in front of the safety partition; and
- 2.3.2 Imposing limits on the number of passengers conveyed where one or more passengers is a wheelchair user.

3. Background and Detail

- 3.1 In May 1989 the Council resolved that any further Hackney Carriage licences would only be issued “for purpose-built, wheelchair-accessible Hackney Carriages which comply with the conditions of fitness of the Metropolitan Police Public Carriage Office which are currently in force.” In practice, this restricts vehicles to the traditional London-style cab. However, holders of those licences which were first issued prior to May 1989 were able to continue with their entitlement to licence a saloon car as ‘grandfather rights’.
- 3.2 Following a decision taken by Licensing Committee to delimit the number of Hackney Carriage licences from 1st February 2006, a revised specification for Hackney Carriages was agreed, allowing wheelchair accessible vehicles other than those that met the Metropolitan Conditions of fitness to be licensed as

Further information on the subject of this report can be obtained from Kathryn Ashton, Licensing Manager on 01793 466113, or by email: kashton@swindon.gov.uk

Consideration to introduce conditions to restrict the seating capacity of wheelchair accessible Hackney Carriages to the number of rear seats behind the safety partition only and to reflect numbers where a wheelchair user is carried.

Licensing Committee

Date: 25th July 2019

Hackney Carriages in Swindon. Prior to this change the London style cab and the Metro cab were the only vehicles that were licensed. In these vehicles there was no front seat as this space was used for luggage so the vehicle was licensed for the seating capacity in the rear beyond the safety partition.

- 3.3 It was felt that this was too restrictive and would not encourage new entrants to the trade. In recent years the alternative vehicle market has grown and can now provide fully wheelchair-accessible vehicles which, although they do not fully meet the Metropolitan Conditions of Fitness in every respect, are nevertheless suitable for licensing as Hackney Carriages. It was therefore recommended that the revised specification be adopted from the 1st February 2006.
- 3.4 In 2006 the E7 was the only alternative vehicle that was presented for licensing as a hackney carriage vehicle and also had a partition separating passengers from the driver. This also was unsuitable to carry a passenger in the front of the vehicle not only for safety reasons but also the bulk head had to be adjusted to enable introduction of the partition. More recently other purpose built vehicles with a partition have been licensed with the delegated authority of the Licensing Manager
- 3.5 Officers are of the opinion the overarching principle behind the licensing of hackney carriage vehicles is not only one of public safety, but also of driver safety. Based on this overarching principle the Licensing Authority has continued to restrict the licence to fare paying passengers sitting behind the partition.
- 3.6 This practice has been in place as an implied restriction since 1989 but for clarity it is now proposed that it become a specific clear condition attached to each licence.
- 3.7 With regards to proposed condition at paragraph 2.3.2 of this Report, it is to be clearly expressed on the licence that where a wheelchair is carried then the plate capacity is reduced accordingly dependent upon the size of the wheelchair and available seats left. This would still exclude the use of the front seat.

4.0 Options

- 4.1 The proposed condition 1 and 2 be agreed and to be attached to every licensed hackney carriage vehicle with immediate effect.
- 4.2 To leave the current conditions without any amendment to incorporate the proposed conditions.

5.0 Consultation with the trade

Further information on the subject of this report can be obtained from Kathryn Ashton, Licensing Manager on 01793 466113, or by email: kashton@swindon.gov.uk

Consideration to introduce conditions to restrict the seating capacity of wheelchair accessible Hackney Carriages to the number of rear seats behind the safety partition only and to reflect numbers where a wheelchair user is carried.

Licensing Committee

Date: 25th July 2019

- 5.1 There has been no separate formal consultation by the Licensing office directly with drivers. However through the Taxi forum meetings the Swindon Hackney drivers Association expressed the opinion that the restriction should be maintained for safety reasons.
- 5.2 The Secretary of the Swindon Hackney Drivers Association has advised that this issue of using the front seat was discussed earlier this year at one of their meetings. The consensus was that the restriction of not using the front seat should remain.
- 5.3 As of this date there are 158 Hackney Carriage Drivers and 100 Hackney Carriage Vehicles licensed by Swindon Borough Council. Of the hackney vehicles there are 43 saloon vehicles on 'grandfather rights' (which do not have a partition).

6. Conclusion

It is intended that if Members agree to the Licensing Managers request that the conditions are attached with immediate effect.

7. Implications, Diversity Impact Assessment and Risk Management

A DIA is available on request

8 Financial and Procurement Implications

- 8.1 There are no direct financial implications arising from the report.
- 8.2 The inclusion of the conditions would not impose additional costs nor generate any income for the Council.
- 8.3 There are no costs to the Council in terms of officer time in amending the conditions.

9 Legal and Human Rights Implications

- 9.1 A declaration has been made by the Secretary of State, that the Licensing Act is compliant with the Human Rights Act. None of the relevant Articles of the Human Rights Act has absolute sway over the others. Article 8 deals with a right to undisturbed home life; Article 10 gives the right to free expression, including the right to entertain; Article 1 of the Protocol says that licences are 'possessions', which the holder has a right to enjoy.

Further information on the subject of this report can be obtained from Kathryn Ashton, Licensing Manager on 01793 466113, or by email: kashton@swindon.gov.uk

Consideration to introduce conditions to restrict the seating capacity of wheelchair accessible Hackney Carriages to the number of rear seats behind the safety partition only and to reflect numbers where a wheelchair user is carried.

Licensing Committee

Date: 25th July 2019

Common sense has to be used, in balancing each of these against the other.

- 9.2 All Other Implications (including Staff, Sustainability, Health, Rural, Crime and Disorder) This report relates to the requirements of licensing legislation.

10.0 Diversity Impact Assessment

A DIA is available on request.

11.0 Consultees

The Chief Legal Officer (Monitoring Officer) is consulted in respect of all reports.